

## Message Text

SECRET

PAGE 01 MANAGU 03160 01 OF 02 211623Z

43

ACTION ARA-20

INFO OCT-01 ADP-00 PM-07 NSC-10 SS-15 RSC-01 CIAE-00

INR-10 NSAE-00 DODE-00 OMB-01 TRSE-00 SSO-00 NSCE-00

INRE-00 AID-20 L-03 RSR-01 /089 W

----- 021992

O 211530Z JUL 73

FM AMEMBASSY MANAGUA

TO SECSTATE WASHDC IMMEDIATE 2052

S E C R E T SECTION 1 OF 2 MANAGUA 3160

E. O. 11652: GDS

TAGS: PFOR, NU

SUBJECT: 1974 - 1975 CASP

REF: STATE 139681

1. THE COUNTRY TEAM HAS EXAMINED CLOSELY THE CONSOLIDATED CHANGE SHEETS RESULTING FROM THE PRE-IG MEETING. IN GENERAL WE ARE IN ACCORD WITH THE CHANGES MADE ALTHOUGH WE DISAGREE WITH SPECIFIC POINTS WHICH WE CONSIDER INACCURATE AND UNFORTUNATE. A SEPTEL CONTAINS OUR COMMENTS ON THE POINTS RAISED IN STATE 139681.

2. THE CHANGES AND ADDITIONS RECOMMENDED BY THE EMBASSY FOLLOW. IN EACH CASE THESE ARE KEYED TO PAGES AND PARAGRAPHS ON THE CONSOLIDATED CHANGE SHEETS FORWARDED BY THE DEPARTMENT.

PAGE 1 IN THE STATEMENT OF ISSUE NO. 1 ADD THE WORD "ECONOMIC" AFTER THE WORD "SOCIAL".

UNDER IMPORTANT ASSUMPTION NO. 3 DELETE THE LAST SENTENCE AND REPLACE IT WITH THE FOLLOWING "THE CONSEQUENP INCREASES IN US ASSISTANCE AND US PERSONNEL WILL REINFORCE NICARAGUANS' BELIEF IN US INFLUENCE IN THEIR COUNTRY'S ECONOMIC AND SOCIAL DEVELOPMENT".

SECRET

SECRET

PAGE 02 MANAGU 03160 01 OF 02 211623Z

ASSUMPTION NO. 4 DELETE SECOND SENTENCE AND REPLACE IT

WITH FOLLOWING: "AS SUCH HE WILL BE HELD RESPONSIBLE FOR FAILURES AND RECEIVE CREDIT FOR SUCCESSES". IN THE FOLLOWING SENTENCE ADD THE WORD "STRONG" BEFORE THE WORD "POSITION".

ASSUMPTION NO. 5 DELETE ENTIRELY AND REPLACE WITH THE FOLLOWING "THE EFFECTIVE IMPLEMENTATION OF THE LIBERAL/CONSERVATIVE PACT FACES AN UNCERTAIN FUTURE AND A NUMBER OF NICARAGUANS WILL QUESTION WHETHER FAIR AND HONEST PRESIDENTIAL ELECTIONS CAN BE HELD IN SEPTEMBER 1974; THESE MATTERS WILL HAVE AN IMPACT ON SHORT-TO-MEDIUM RANGE POLITICAL DEVELOPMENT IN NICARAGUA.

ASSUMPTION NO. 6. REVISE TO READ AS FOLLOWS: "THE NICARAGUAN GOVERNMENT WILL BE UNABLE TO SATISFY OVERWHELMING ECONOMIC AND SOCIAL DEMANDS GENERATED BY THE EARTHQUAKE AND CONSEQUENTLY THE GAP BETWEEN POPULAR DEMANDS AND THE GOVERNMENT'S ABILITY TO MEET THEM WILL INCREASE OVER THE SHORT RUN."

PAGE 2. THIRD PARAGRAPH UNDER ISSUE RESOLUTIONS. IN THE SECOND SENTENCE REPLACE THE WORD "REFORM" WITH THE WORD "DEVELOPMENT". IN THE 4TH PARAGRAPH CHANGE THE SECOND SENTENCE TO READ AS FOLLOWS: "THIS WILL BE ESPECIALLY DIFFICULT SINCE OUR ASSISTANCE WILL BE PERCEIVED BY MANY NICARAGUANS AS COMING THROUGH SOMOZA AND AS CALCULATED TO SUPPORT HIM; AND HE AND HIS PARTY WILL ATTEMPT TO EXPLOIT THIS BELIEF.

PAGE 3 CHANGE SENTENCE THAT BEGINS "BEGINNING IN FY 75" TO READ "BEGINNING IN FY 76". LAST SENTENCE SHOULD BE CHANGED TO READ "US ADVISE AND ASSISTANCE SHOULD FOCUS ON INCREASING PROFESSIONALISM IN THE GUARDIA NACIONAL AND SHOULD AVOID COMBAT MATERIEL INPUTS WHICH COULD REINFORCE THE IMPRESSION THE US SEEKS TO BOLSTER SOMOZA'S MILITARY POWER BASE."

PAGE 3. REASONS FOR RECOMMENDATION: PARAGRAPH ONE SECOND SENTENCE SHOULD BE CHANGED TO READ "THE REAL QUESTION IS WHETHER THE ACTIONS OF THE GOVERNMENT WILL SATISFY OR FRUSTRATE THOSE SEGMENTS OF NICARAGUAN SOCIETY NOW CONTENDING FOR GREATER PARTICIPATION IN DECISION MAKING AND IN THE ECONOMIC BENEFITS OF THE COUNTRY". IN THE SAME PARAGRAPH DELETE THE PHRASE "THE GREATEST IRONY MAY BE THAT". IN THE LAST SENTENCE DELETE SECRET

SECRET

PAGE 03 MANAGU 03160 01 OF 02 211623Z

EVERYTHING AFTER THE "DESTABILIZING FACTOR.". IN THE FOLLOWING PARAGRAPH DELETE THE PHRASE "RATHER THAN AGAINST" FROM THE LAST SENTENCE.

PAGE 5. ISSUE NO. 2: THE COUNTRY TEAM STRONGLY URGES THAT PARAGRAPH 1 UNDER IMPORTANT ASSUMPTIONS BE DELETED IN ITS ENTIRETY. THE RELEVANT POINTS MADE IN THAT PARAGRAPH ARE REPEATED IN OTHER ASSUMPTIONS. FURTHERMORE THE PARAGRAPH

IS POLEMICAL IN NATURE, A QUALITY UNACCEPTABLE IN A CASP.

IN THE SECOND SENTENCE OF THE NEW ASSUMPTION NO. 1  
DELETE "3 BILLION CORDOBAS" AND REPLACE WITH "500 MILLION  
DOLLARS". ALSO, DELETE "40 PERCENT" AND REPLACE WITH "60 PERCENT."

PAGE 6: UNDER ISSUE RESOLUTIONS IN PARAGRAPH 2A DELETE  
"BEFORE DECEMBER 31, 1973 OR SOME EARLY DATE" AND REPLACE  
WITH "AT AN EARLY DATE". IN 2B DELETE THE PHRASE "ANNOUNCEMENT  
WITHIN THE SAME PERIOD" AND REPLACE WITH FORMULATION AND  
ANNOUNCEMENT AS SOON AS POSSIBLE".

PAGE 7. IN THE LAST SENTENCE OF THE FIRST PARAGRAPH REPLACE  
THE WORDS "WORLD BANK" WITH THE LETTERS "IDB". IT IS THE  
EMBASSY'S BELIEF THAT THE IDB WILL BE A MORE EFFECTIVE  
REPRESENTATIVE OF THE INTERNATIONAL AGENCIES IN NICARAGUA.

PAGE 8: THE EMBASSY DOES NOT AGREE TO THE ADDITION  
TO THE PARAGRAPH THAT BEGINS "THE OPPOSITION WILL REMAIN WEAK".  
THE SUGGESTED SENTENCE IS CONFUSING AND DOES NOT FIT WITH THE  
PREVIOUS TWO SENTENCES WHICH WE BELIEVE ADEQUATELY AND CORRECTLY  
DESCRIBE THE SITUATION.  
SHELTON

SECRET

NNN

SECRET

PAGE 01 MANAGU 03160 02 OF 02 211614Z

43  
ACTION ARA-20

INFO OCT-01 ADP-00 PM-07 NSC-10 SS-15 RSC-01 CIAE-00

INR-10 NSAE-00 DODE-00 OMB-01 TRSE-00 SSO-00 INRE-00

AID-20 L-03 RSR-01 NSCE-00 /089 W  
----- 021989

O 211530Z JUL 73  
FM AMEMBASSY MANAGUA  
TO SECSTATE WASHDC IMMEDIATE 2053

S E C R E T SECTION 2 OF 2 MANAGUA 3160

CHALLENGE 2: DELETE LAST TWO SENTENCES AND REPLACE WITH  
FOLLOWING/ "THEIR DISSATISFACTION WILL MOUNT AS ARRANGEMENTS  
PROCEED FOR SOMOZA'S RETURN TO THE PRESIDENCY. IF THEY FIND NO

OUTLET IN LEGITIMATE ELECTORAL ACTIVITY, THEIR CYNICISM AND PESSIMISM AS TO THE FUTURE OF NICARAGUA AND THE POSSIBILITY OF PLAYING A CONSTRUCTIVE ROLE COULD RESULT IN THEIR TAKING POLITICALLY DISRUPTIVE ACTION".

AT THE TOP OF PAGE 9 DELETE THE PHRASE "ADMITTEDLY A SMALL STEP FORWARD". IN NICARAGUA THIS WOULD BE VIEWED AS A MAJOR STEP FORWARD. IN THE NEXT PARAGRAPH UNDER ASSIGNED LEVEL OF CONCERN CHANGE ADDED ITEM C TO READ "THE INSTABILITY THAT MAY RESULT FROM A FAILURE TO ADEQUATELY MEET THE HEIGHTENED EXPECTATIONS BROUGHT ABOUT BY THE DEMANDS PLACED UPON THE GOVERNMENT AND/OR INCREASED FRUSTRATION OVER THE INABILITY TO PARTICIPATE IN MEANINGFUL AND LEGITIMATE POLITICAL ACTIVITY." DELETE THE PARAGRAPH BEGINNING "THE SOMOZA MYSTIQUE" AND REPLACE WITH THE FOLLOWING: "THE SOMOZA MYSTIQUE, BASED ON 40 YEARS OF FAMILY DOMINANCE AND PATERNALISM CONTRIBUTES TO GENERAL SOMOZA'S FOLLOWING AND BASE OF SUPPORT IN THE COUNTRY. THE CYNICISM AND REALISM OF POTENTIAL INSURGENTS IN THE FACE OF THE FOREGOING CONSIDERATIONS MAKE INSURGENT RECRUITMENT AND ACTIVITY DIFFICULT."

THE EMBASSY STRONGLY RECOMMENDS THE DELETION OF THE CHALLENGE QUOTED AT THE BOTTOM OF PAGE 9 AS WE BELIEVE IT IS  
SECRET

SECRET

PAGE 02 MANAGU 03160 02 OF 02 211614Z

BASED ON A FALSE HYPOTHESIS.

PAGE 10 IN THE FIRST SENTENCE ADD THE WORD "SOME"  
BETWEEN "THERE IS" AND "EVIDENCE".

COURSE OF ACTION BY GOAL AND OBJECTIVES

|       | FY74   | *675    |
|-------|--------|---------|
| A2-1  | 377G   | 300G    |
| A.2-2 |        | 25G     |
| A.3-1 |        | 50G     |
| A.4-2 | 3000G  | 3000G   |
| C.1-3 | 25000L | 15000L  |
| C.1-4 | 14000L | 10000L  |
| C.1-5 | 18000L | 5000L   |
| D.1-2 |        | 5000L   |
| D.2   |        | 4000L   |
| D.2-1 |        | 6000L   |
| D.2-3 | 649    | 655G    |
| D.3-1 |        | C2-2    |
| D.3-2 |        | 50G     |
| E.1-1 | 215G   | 191G    |
| E.2   |        | 10000L. |

SHELTON

SECRET

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 21 JUL 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** elyme  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1973MANAGU03160  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS SHELTON  
**Errors:** N/A  
**Film Number:** n/a  
**From:** MANAGUA  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1973/newtext/t19730718/aaaaandm.tel  
**Line Count:** 222  
**Locator:** TEXT ON-LINE  
**Office:** ACTION ARA  
**Original Classification:** SECRET  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:**  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** n/a  
**Reference:** 73 STATE 139681  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** elyme  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 24 JAN 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <24-Jan-2002 by thigpegh>; APPROVED <12 FEB 2002 by elyme>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** 1974 - 1975 CASP  
**TAGS:** PFOR, NU  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005